

CHAPTER 14

VILLAGE EMERGENCY PREPAREDNESS AND RESPONSE CODES

ARTICLE I: GENERAL.

Sec. 14-0. GENERAL - APPLICABILITY.

The provisions of this Chapter shall apply to all persons in the Village of Orangeville, present and future, who have any stated, implied or incurred jurisdiction, liability or responsibility regarding the implementation, enforcement, and compliance with any and all of the articles of this Chapter.

Sec. 14-1. GENERAL - PURPOSE.

A. The purpose of this Chapter is to establish reasonable, comprehensive, and functional emergency preparedness and response Codes and policies for the Village regarding its need to have an emergency preparedness and response program with supporting plans.

B. It is intended that these Codes shall help protect and preserve the character of the Village with a consideration toward conserving the community's public health, safety, and welfare, while providing the best possible wholesome community environment.

Sec. 14-2. GENERAL - TERMS and DEFINITIONS.

A. For the purpose of this Chapter, the following definitions shall apply to the terminologies whenever they are used in this Chapter, unless the context clearly indicates or requires a different meaning:

B. Each plan created to support the Village's emergency response and preparedness program shall also have its own plan-specific list of terms and definitions.

DISASTER OPERATIONS. The term "Disaster Operations," when used herein, shall mean those functions created in accordance with the provisions of the Village's emergency operation plan to be performed by the Village in cooperation with other political subdivisions to alleviate the effects of a disaster.

EMERGENCY. The term "Emergency," when used herein, shall mean that occasion or instance in which, in the determination of the Village President, State and County assistance are needed to supplement village efforts and capabilities to save lives and protect property and public health and safety, or to lessen or avert the threat of a catastrophe in any part of the village.

EMERGENCY MANAGEMENT PROGRAM. The term “Emergency Management Program,” (EMP) when used herein, shall mean that program that uses the combined authority and guidelines of this Chapter, the EOP, and the functions of the EOC to provide the Village with the capability of preparing for, mitigating, and/or alleviating the effects of a disaster.

EMERGENCY OPERATIONS PLAN. The term “Emergency Operations Plan,” (EOP) when used herein, shall mean that written plan of the Village describing a specific organization, mission, and functions of a supporting plan for responding to and recovering from a specific disaster. A plan should include, at a minimum, a purpose statement, situational triggers, assumptions, concepts of operations, responsibilities, authorities, command structures, responses, relationships, taskings, and designations.

EMERGENCY SERVICES AND DISASTER AGENCY. The term “Emergency Services and Disaster Agency,” (ESDA) when used herein, shall mean that Agency that is established by the County to coordinate the County’s Emergency Management Program with municipalities, private organizations, other political subdivisions, and the County and State governments. The two key components of the County’s program are readiness and preparedness.

EOC. The term “EOC,” when used herein, shall mean that emergency operations center that the Village establishes and operates during a declared state of emergency and from which it will respond to the disaster that required such a response.

ILLINOIS EMERGENCY MANAGEMENT AGENCY. The term “Illinois Emergency Management Agency,” (IEMA) when used herein, shall mean that state agency that is directly responsible for procuring and providing state resources and assistance to the Village when requested during a declared state of emergency.

NATIONAL INCIDENT MANAGEMENT SYSTEM. The term “National Incident Management System,” (NIMS) when used herein, shall mean that federal program designed to establish a single, comprehensive approach to domestic incident management to ensure that all levels of government across the nation have the capability to work efficiently and effectively together using a national approach to domestic incident management.

Sec. 14-3. GENERAL - SEVERABILITY.

The articles, paragraphs, sentences, clauses and phrases of this Chapter are severable, and if any phrase, clause, sentence, paragraph or section of this Chapter shall be declared unconstitutional, invalid, or unenforceable by the valid judgment or decree of a court of competent jurisdiction, such unconstitutionality, invalidity, or unenforceability shall not

affect any of the remaining phrases, clauses, sentences, paragraphs, and sections of this Chapter.

Sec. 14-4 through Sec 14-9. RESERVED.

ARTICLE II: BASIC PROGRAM

Sec. 14-10. PROGRAM - COMMAND.

A. The basic program should be managed by the Village's Unified Command, of which the Village President is the commander. Each response agency/team in the Village should be represented in the Unified Command by that agency's/team's leader. There are no minimum or maximum number of positions in the command, but the representation in the command should be inclusive of all the emergency response personnel and resources in the community.

B. The Unified Command, when responding to a declared emergency, can draw from its ranks and appoint the best qualified individual to be the Incident Commander to lead the Village's response to the specific situation. Incident Commanders must have the full support of their Unified Command.

C. In accordance with resolution 05-1003, the Village of Orangeville has adopted the National Incident Management System (NIMS) as its system of preparing for and responding to disaster incidents.

Sec.14-11 through Sec. 14-15. RESERVED.

Sec. 14-16. PROGRAM - OUTLINE.

A. A basic program, when outlined, should contain at a minimum: an introduction, a purpose statement, a list of assumptions that help establish the parameters of the program and its supporting plans, and a concept of operations. Collectively these program components should guide the reader through a process of answering the questions of who, what, when, and how.

B. The introduction should clearly identify to the reader who is involved in the development and application of the program, and a simplified, yet comprehensive list of goals those individuals are to accomplish when implementing the preparedness and response program. Each step of the program should always emphasize and support the use of teamwork. Inter- and intra-operability thinking and planning, combined with training, testing and revising are essential to the creation of a functional and effective program.

Sec. 14-17. PROGRAM - PURPOSE.

A basic program purpose statement is a motivational tool. The statement should be concise and address and support the needs of the program goals.

Sec. 14-18. PROGRAM - ASSUMPTIONS.

Lists of assumptions for a basic program shall be developed and included as components of both the basic program and the program's supporting plans. Each assumption should be considered as a stand-alone fact applicable to the level of management it is listed with, and identify those things that the program managers have no control over, and if not accomplished, could interfere with the program's response, or cause the program's response to fail.

Sec. 14-19. PROGRAM - CONCEPT OF OPERATIONS.

A. The ultimate authority and responsibility for the protection of lives and property of the residents of the Village in a disaster situation rests with the Village President. In accordance with the IEMA, the Village President or his/her duly appointed successor shall be the only authority to declare a State of Emergency in anticipation of or during a disaster. The Village President shall have the task of advising/briefing the senior decision makers on the emergency situation and recommending those actions deemed essential for the protection of the public.

B. The Village President shall be responsible for the development of the Village's EMP, and for insuring all appropriate steps are taken to make the program viable and effective. Depending on the type of disaster, any appropriate response plan defined in Article III should be activated and followed through to its conclusion.

Sec. 14-20 through Sec 14-25. RESERVED

ARTICLE III: SUPPORTING PLANS

Sec. 14-26. SUPPORTING PLANS - TYPES.

A. Types of supporting EMP plans that should be developed include a tornado response, an earthquake response, treating mass casualties, a disrupted potable water supply, a disease outbreak, an extended power outage, an extended natural gas outage during the heating season, a county-ordered quarantine, and/or an ordered mass evacuation.

B. Each plan should be organized in a similar fashion, while having specific responses tailored to meet the needs of the situation. Incident Commanders should be identified, if possible, in the planning stage so they can participate in their plan's development and

become thoroughly familiar with the plan's components, and resource and personnel needs and where these resources will come from.

C. All persons identified as either Unified Commanders or Incident Commanders must be trained in Crisis Risk Communications. Training can be coordinated through the County ESDA office.

D. All Unified Commanders should become familiar with the County's Emergency Management Program and its response plans, and the County Health Department's Emergency Management Program and its response plans. Incident Commanders should be familiar with both county plans that interface with their response plan.

E. Because the Village is of insufficient size in both resources and man-power to be considered self-sufficient for all situations, it will have to depend upon assistance from other community, County and State agencies. Depending upon the agencies involved and the needs of the Village, arrangements for assistance should be negotiated through the use of Memorandums of Agreement (MOAs), Memorandums of Understanding (MOUs), and/or contracts. The Village President shall be responsible for formulating and coordinating all Village agreements for assistance for the Board's approval and his signature.

F. Agencies that the Village should be coordinating and developing agreements with at a minimum include: **(1)** the Stephenson County Sheriff's Department (SCSD), **(2)** the Stephenson County Emergency Management Agency (SCEMA), **(3)** the Stephenson County Health Department (SCHD), and **(4)** Illinois Law Enforcement Alarm System (ILEAS). Examples of specific agreements, their language, and form shall be maintained in the Village's EMP. Through the course of events, the need to work with other agencies may be identified and their identity added to the coordination listing.

Sec. 14-27 through 14-98. RESERVED.

ARTICLE IV: PENALTIES

Sec. 14-99. PENALTY - NOT APPLICABLE.

No penalty clause shall be applied to this Chapter as there are no Codes contained herein subject to violation.